## TERMS.

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## SPEECH OF MR. CLAY,

UPON HIS RESOLUTIONS CONCERNING THE TA RIPP AND OTHER GREAT OBJECTS OF PUBLIC POLICY.

> In SENATE, March 21. (CONCLUDED.)

I now approach the consideration of very important branch of the subject in its connexion with the compromise act.

I shall not here attempt to go again into the history of that act. I will only say that, at the time of its passage, it was thought right that the country should make a fair experiment of its effect; that, as the law itself met the approbation of all parts of the country, its provisions ought not lightly to be departed from; that the principles of the act should be observed in good faith; and that, if it be necessary to raise the duties higher than twenty per cent., we ought to adhere to the principles of the compromise, then, as far as it should be possible to do so. I have been animated, in the propositions I now offer to the Senate, by the same desire that prompted me, whenever the act has been assailed by its

opponents, to stand by and defend it. But it is necessary now to consider what the principles of the compromise act really

I. The first principle is, that there should discriminations below it.

per cent.

should be laid for the purpose of raising ties of the Treasury on that principle. such revenue as might be necessary for an those proceeds.

to the exclusion of all credits.

made at home and not abroad.

VI. That, after the same day, a list of articles specified and enumerated in the act should be admitted free of duty, for the benefit of the manufacturing interest.

These are the principles, and all the principles, of the compromise act. An impression has been taken up most erroneously that the rate of duty was never to exceed twenty per cent. There is no such limitation in the act. I admit that, at the time of the passage of the act a hope was entertained that a rate of duty not exceeding twenty per cent. would supply an adequate revenue to an economical administration of the Government. Then we were threatened with that overflow of revenue with which the Treasury was subsequently inundated; and the difficulty was to find articles which should be liberated from duty and thrown into the free class. Hence, wines, silks, and other luxuries were rendered free. But the act, and no part of the act, when fairly interpreted, limits Congress to the iron rule of adhering forever, and under all circumstances, to a fixed and unalterable rate of twenty per cent. duty: The first section is in the following words.

" Be it enacted, de., That from and after the 31st day of December, 1833, in all cases where duties are imposed on foreign imports by the act of the 14th of July, 1832, entitled, 'An act to alter and amend the several acts imposing duties on imports,' or by any other act, shall exceed and after the 31st day of December, 1837, and ties. One of the most prolific sources of and the mileage of members of Congress ought to

## BOON'S LICK TIMES.

"ERROR CEASES TO BE DANGEROUS, WHEN REASON IS LEFT FREE TO COMBAT IT."-JEFFERSON.

FAYETTE, MISSOURI SATURDAY, APRIL 16, 1842.

great principles of the act, is in these

"SEC. 3. And be it further enacted, That, until the 13th day of June, 1842, the duties imposed by existing laws, as modified by this act, shall remain and continue to be collected. And, from and after the day last aforesaid, all duties upon imports shall be collected in ready money. and all credits now allowed by law, in the pay ment of duties, shall be, and hereby are, abolished; and such duties shall be laid for the purpose of raising such revenue as may be necessary to an economical administration of the Gov. ernment; and, from and after the day last afore-said, the duties required to be paid by law on to remain at precisely twenty per cent. and goods, wares and merchandize shall be assessed upon the value thereof at the port where the same shall be entered, under such regulations as may be prescribed by law."

ble to misconception? It contains two obligations. The first is, that there shall be an economical administration of the Government: no waste, no extravagance, no of that act to be suspended, in the contingency of squandering of the public money. I ad-a higher rate of duty than twenty per cent. ought mit this obligation, in its fullest force, in to be repealed. all its length and breadth, and I trust that my friends, with or without my aid, will fulfil it, in letter and spirit, with the most perfect fidelity. But the second obligation is no less binding and imperative; and that is, that such duties shall be laid as may be site to an economical administration of the Government. The source of the revenue is defined and prescribed-the foreign imports to the exclusion of all other sources. The amount, from the nature of things, could be specified; but whatever it may be, be it large or small, allowing us to come below, or requiring that we should go be-

raised. I contend, therefore, with entire confithe provisions of the compromise act to impose duties to any amount whatever, thirty, forty, or more per cent., subject to the single condition of an economical administration of the Government.

What are the other principles of the act? First, there is the principle that a fixed ad valorem duty shall prevail and be in force at all times. For one I am willing to abide be a fixed rate of ad valorem duty, and by that principle. There are certain vague notions affoat as to the utility and II. That the excess of duty beyond necessity of specific duties and discriminations, which I am persuaded arise from a cess, commencing on the 31st December, want of a right understanding of the sub-1833, be reduced, so that by the 30th June, ject. We have had the ad voicrem princi-1842, it should be brought down to twenty ple practically in force ever since the compromise act was passed; and there has

> It was necessary first to ascertain the under any and every system.

Again: What has been the fact from the origin of the Government until now? The articles from which the greatest amount of revenue have been drawn, such as woolens, linens, silks, cottons, worsteds, and a few others, have all been taxed on the ad valorem principle, and there has been no difficulty in the operation. I believe, upon the whole, that it is the best mode. I believe penses, and to practice rigid economy. twenty per centum on the value thereof, one tenth that if we adopt a fixed rate ad valorem, part of such excess shall not be deducted; from wherever it can be done, the revenue will and after the 31st day of December, 1835, an. be subjected to fewer frauds than the inother tenth part thereof shall be deducted; from justice and frauds incident to specific duother tenth part thereof shall be deducted; from the violation of our revenue laws has been, and after the 31st day of December, 1839, an as every body knows, the effort to get in other tenth part thereof shall be deducted; and from and after the 31st day of December, 1841. admitted under the lower rate of duty refrom and after the 31st day of December, 1841, one-half of the residue of such excess shall be deducted; and from and after the 30th day of Jane, 1842, the other half thereof shall be deducted,"

admitted under the lower rate of day, in an especial manner here, with ourselves, in Congress itself, where is found one of the most extravagant of all the branches of the duty, was laid home, and encourage the work of re-The provision of that section is nothing well knew this. But if the duty was laid home, and encourage the work of remore nor less the existing duties should be, ad valorem there could be no motive for trenchment by our own example. I have by the 30th June, 1842, brought down to such an effort, and the fraud, in its present before me a document which exhibits the twenty per cent. What then? Were they form, would have no place. In England, gradual progress in the contingent expenalways to remain at that rate? The section does not so declare. Not only is this not expected, and was not so understood, but directly the reverse is asserted, and was so understood, if the exigencies of the two Houses of Congress from the public mind appears to be. Treasury required a higher rate to provide the reverse is asserted and was so understood, if the exigencies of the tendency in the public mind appears to be. Treasury required a higher rate to provide the reverse is asserted, and was so understood, if the exigencies of the two Houses of Congress from 1820 to 1840, embracing a period of twenty years, divided into terms four years, and it shows that the amount of the contingent expension.

vied on the foreign rival article.

principles of the same act can be adhered to and fully carried out; for I again never to vary from that point, be the exigencies of Government what they may, does not belong to the language of act, nor is it required by any one of its provisions.

What is the meaning of this language? The next resolution I have proposed the consideration of the Senate is this: The next resolution I have proposed to Resolved, That the provision in the act of the extra session, for the distribution of the pro-

Now, according to the calculations I have

made, the repeal of the clause in question

and the recall of the proceeds of the sales

of public lands from the States, even if

made, will not dispense with the necessity necessary to raise such revenue as is requitaxation. I have shown that a duty of of a great increase in the existing rate of thirty per cent. will not be too much to furnish the requisite amount of revenue for a just and economical administration of the Government. And how much of that rate will be reduced should you add to the revenue from imports the million and a half (which was the amount realized the last yond twenty per cent., that amount is to be year) derived from sales of the public domain? It will be but the difference between 30 and about 28 1-2. For, since 30 dence, that it is perfectly consistent with per cent. yields a revenue of twenty-six millions, one per cent. will bring about \$900,000; and every million of dollars derived from the lands will reduce your taxation on imports only \$900,000; if you get a million and a half from the lands, it will reduce the taxes only from 30 to 28 1-2 per cent.; or if you get three millions, as some gentlemen insist will be the case, then you will save taxes in the amount of the difference between 30 per cent, and about 27 per cent. This will be the whole extent of benefit derived from this inland fund, which some Senators have supposed would be so abundant as to relieve us from all necessity of additional taxation at all. I put it, then, to every Senator, no matter whether he was opposed to the land bill or not, whether he is willing, for the sake of this III. That, after that day, such duties been no difficulty in administering the dutriffing difference between 30 and 281-2 per cent. or between 30 and 27 per cent., to disturb a great, momentous and perplexeconomical administration of the Govern- value of the goods, and then to impose the ing subject of our national policy, which ment: consequently excluding all resort to duty upon them; and from the commence- is now settled, and thereby show such an internal taxation, or to the proceeds of the ment of the act to this day, the ad valorem example of instability in legislation as will public lands. For, contemporaneously principle has been substantially in opera-with the pendency of the compromise act, tion. Compare the difference between great a question within less than eight a bill was pending for the distribution of specific and the ad valorem system of dumonths after it had been fixed, on the most ties, and I maintain that the latter is justly mature consideration? If gentlemen can IV. That, after the 30th of June, 1842, entitled to the preference. The one prin- make more out of the land fund than I have all duties should be paid in ready money, ciple declares that the duty paid shall be here stated it likely to yield. I should be upon the real value of the article taxed; glad to hear on what ground they rest their which, for its purity and uprightness, has V. That, after the same day, the assess- the specific principle imposes an equal du- calculations. I say that all the difference ment of the value of all imports should be ty on articles greatly unequal in value. - it will produce in the amount of our in-Coffee, for example, (and it is an article creased taxation is the difference between that always suggests itself to my thoughts.) 30 and 28 1-2 or between 30 and 27 per is one of the articles on which a specific per cent. Will you, I repeat the question, duty has been levied. Now it is perfectly when it is absolutely and confessedly neceswell known that the Mocha coffee is worth sary that more revenue shall be raised, and at least twice as much as the coffee of St. the mode in which it may be done is Domingo or Cuba, yet both pay the same fraught with so many and so great benefits duty. The tax has no respect to the value, to the country, as I shall presently show, but is arbitrarily levied on all articles of a will you disturb a great and vexed national specific kind alike, however various and question for the sake of eking out in so unequal may be their value. I say that, in trifling a degree the amount to be raised? theory, and according to every sound prin- But let us look at the subject in another ciple of justice, the ad valorem mode of point of view. The resources on which taxation is entitled to the preference. Government should depend for paying the There is, I admit, one objection to it: as the public creditors and maintaining inviolate value of an article is a matter subject to the national faith and credit, ought to be opinion, and as opinions will ever vary, ei- such as to admit of some certain estimate ther honestly or fraudulently, there is some and calculation. But what possible relidifficulty in preventing frauds. But with ance can be placed on a fund so fluctuating the home valuation proposed by my friend and variable as that which is derivable from from Rhode Island, (Mr. Simmons) the ad the sales of the public lands? We have valorem system can be adopted with all seen it rise to the extraordinary height of practical safety, and will be liable to those twenty-six millions in one year, and in less chances only of fraud which are inevitable than six years afterwards fall down to the low amount of one million and a half!

The next resolution affirms a proposition which I hope will receive the unanimous consent of the Senate. It is as follows:

Resolved, That it is the duty of the Governnent at all times, but more especially in a season such as now exists of general embarrassment and pecuniary distress, to abolish all useless institutions and offices, to curtail all unnecessary ex

And the seventh resolution declares-

That the contingent expenses of the two Houses of Congress ought to be greatly reduced; be regulated and more clearly defined.

It has appeared to me that the process

third section, which embodies most of the all articles. I am willing I repeat, to ad- country; to \$165,000 in 1832; to \$263,here to this great principle as laid down in the compromise act. If there be those der an administration which charged that who suppose that, under the specific form in 1824 with extravagance, to the enorof duty, a higher degree of protection can mous sum of \$384,333! I am really sorry, be secured than under the other mode, I for the credit of Congress, to be obliged to would observe that the actual measures of read a statement exhibiting such shameful, protection does not depend upon the form such profligate waste. And allow me here out on the amount of the duty which is le- to say, without any intention of being unkind to those able and competent officers, Assuming that we are to adhere to this the Secretary of the Senate and the Clerk\* principle, then every one of the leading of the House of Representatives, (not the present Clerk,) that they ought to bear a share of the responsibility for the great and sudden growth of this expenditure .-How did it arise? The Clerk presents his estimate of the sum that will be necessary, and the Committee of Ways and Means, being busily occupied in matters of greater moment, take it without sufficient examination, and insert it at once in the approbation bill. But I insist that it should be cut down to a sum of which members of Congress may with some decency speak to their constituents. A salutary reform has been commenced in the House of Representatives, which ought to be followed up here. They have already stricken \$100,-000 from the contingent fund for both Houses; but they should go much lower .-I hope there will be another item of remum amount to be allowed for stationery furnished to the members of Congress. If am told that the stationery furnished during tain as to the estimation of distances .the 25th Congress averages more than \$100 per head to each member. Can any man believe that any such amount as this can be necessary? Is it not an instance of profli-

gate waste and profusion? Government:

Resolved. That the expenses of the judicial department of Government have, of late years, been greatly increased, and ought to be diminish.

In this department, also, there has been a vast augmentation of the expenses, and such an one as calls for a thorough investigation. The amount of the appropriation for the Judicial department has sprung up from \$209,000, which it was in 1824, to \$471,000, at which it stood for the year 1840. Can any man believe that this has all been fairly done? that that department actually requires the expenditure every year of nearly half a million of dollars?have no doubt that the District Judges and the Marshals, who have great control of the expenditure of the fund, and the Clerks, ought to be held responsible for this enormous increase. Without any intention to indulge in any invidious distinctions, I think I could name a district in which great abuses prevail, and the expenditures are four or five times greater than they are in any other district throughout the country. I hope this whole matter will be thoroughly investigated, and that some necessary restraints will be imposed upon this branch of the public service. I am truly sorry that in a branch of the Government ever been distinguished, and which so we merits the admiration of the whole country, there should have occurred so discreditable an increase in the expenses of its practical administration.

The next resolution asserts--

That the diplomatic relations of the United States with foreign Powers have been unnecessarily extended during the last twelve years, and ought to be reduced.

I will not dwell long on this subject. I of Mr. Adam's administration the number nearly doubled, and that of ministers of the second grade has nearly tripled. Why, we have ministers abroad who are seeking for the Governments to which they are accredited, and the Governments are not to be found! We have ministers at Constantinople and Vienna-and for what? We have an unreciprocated mission to Naples-and for what? There was at the last session an attempt to abolish this appointment, but it unfortunately failed. One would think that in such a one-sided, unreciprocated diplomacy, if a regard to economy did not Chamber.] prompt us to discontinue the relation, national pride would. In like manner, we might look round the coasts of Europe and of this continent, and find mission after mission which there seems to be no carthly utility in retaining. But I forbear.

On the subject of mileage, I hope there render it uniform, and that the same allowtravelled, whether by land, by water or by steam route, or whether the distance be ascertained by horizontal or surface measurement. I think the former the best mode, because it limits us to a single and simple inquiry, and leaves no open door adopt it.

The next resolution of the series reads thus:

" Resolved, That the franking privilege ought to be further restricted, the abusive uses of it restrained and punished, the postage on letters reduced, the mode of estimating distances more clearly defined and prescribed, and a small addition to postage made on books, pamphlets and packages, transmitted by the mail, to be graduated and increased according to their respective weights.

The franking privilege has been most

"It is but justice to those officers to say that the ost extravagant increase in the contingent exthe revenue necessary to an economical administration of the Government. The have one permanent fixed rate of duty for was proper considering the progress of the for which they are not responsible.

No. 5. direfully abused. We have already reached a point of abuse, not to say corruption, though the Government has been in operation but about fifty years, which it has taken Great Britain centuries to attain .-Blank envelopes, I have heard it said, ready franked, have been enclosed to individuals but I have no desire to go into a discussion at a distance, who have openly boasted that which can only revive the remembrance their correspondence is free of charge. of unpleasant topics. My purpose, my fix-The limitation as to weight is now extend. ed purpose on this occasion, has been to aped, I believe, to two ounces. But what of peal to all gentleman on all political sides of that, if a man may send under his frank a this Chamber to come out and make a sathousand of these two-ounce packages? \_\_ crifice of all lesser differences in a patriotic, The limitation should be to the total weight generous and general relief of their Counincluded in any single mail, whether the packages be few or many. The report of the Postmaster General, at a former session, states the astounding fact, that, of the whole amount transported in the mails, ninety-fice per cent. goes free of all duty, and letters of business and private corres. causes of the depression and wretchedness pondence have to defray the expenses of of our once glorious and happy Country.the whole. It is monstrous, and calls loud. I will turn my view only on causes which ly for some provision to equalize the charge. The present postage on letters is enormously high in proportion to the other business of the country. If you will refuse to carry those packages, which are now transmitted by mail, simply because, in that mode, they can travel free of cost, you will greatly relieve the business interests of trenchment, in fixing a reasonable maxi- the country, which now bear nearly the drawal operates in practice is not difficult whole burden for all the rest. This it is your duty to do. Let us throw, at least, a try, when they are in a sound state, act upthis shall be adopted, much will have been fair portion of the burden on those who re- on this coin as the basis of their circuladone, for this is one of the most fruitful ceive, at present, the whole of the benefit. tion and discounts; the withdrawal of it not sources of Congressional extravagance. I Again. The law is very loose and uncer-only obliges the banks to with dis-Since the introduction of steam-travel the in what is due from their debtors, at the distance travelled has in many cases be precise time when they, sharing in the gen-increased, while the time consumed as eral stricture, are least able to meet the been shortened. Take as an illustration, a calls. Property is then thrown into the case near at hand. The nearest distance market to raise means to comply with those My next resolution is directed to the ex- from here to Frederick City, in Maryland, demands, depression ensues, and, as is invapenses of the Judicial department of the is forty-four miles; but if you go hence to riably the case when there is a downward the depot on the Baltimore road, and tendency in its value, it falls below its real thence take the train to Frederick, you ar- worth. But the foreign demand for specie rive sooner, but the distance is increased to pay commercial and other public dobts to one hundred miles. Now, as letters are operates directly upon the precious metals

> cific rules. I come now to the last resolution offered; which is as follows:

" Resolved, That the Secretaries of State, of the Treasury, of War and of the Navy Department, and the Postmaster General, be severally directed, as soon as practicable, to report what offices can be abolished, and what retrenchments this would be temporary and limited, whilst of public expenditure can be made, without published other cause-the continued efflux of lic detriment, in the respective branches of the specie from the Country-if not arrested. public service under their charge."

partments will not go to work with us hon- burn every bank note, and substitute in estly and faithfully, in truth and sincerely, their place a circulation of nothing but the Congress thus unaided, can effect compara- precious metals, as long as such a tariff contively but little. I hope they will enter with tinues as now exists, two years would not us on this good work of retrenchment and elapse till you would find the imperative reform. I shall be the last to express in ad- necessity of some paper medium for convance any distrust of their upright inten- ducting the domestic exchanges. tions in this respect. The only thing that alarms me is, that two of these departments I declare, that during and ever since our have come to us asking for appropriations colonial existence, necessity has given rise far beyond any that have heretofore been demanded in time of peace, and that with a some form in every colony on this contifull knowledge of the fact of an empty Treasury. But I still hope, when they shall see Congress heartily, in carnest, engaged in retrenching useless expenditure, and reducing estimates that cannot be complied with, that they will boldly bring out to view all abuses which exist in their several spheres of action, and let us apply the pruning-knife so as to reduce the national expenditure within some proper and reasonmust remark, however, that since the days able amount. At all events, they are, of course, most familiar with the details of the of foreign ministers of the first grade has subject as relates to their several branches

> bullion not yet dug out of the mine! [Mr. Berrien here spoke across something not heard by the Reporter in relation much mirth in the neighboring part of the

While every piece of coin made by these coined by the central mint at Philadelphia. And now, having gone through with all the details of this series of resolutions,

which I thought it my duty to notice, allow me, in drawing a conclusion of these re- We have had the principles of free trade may be an effort to equalize it justly, and marks, to present some of the advantages operating on more than half the total amount which it appears to me should urge us to of our imports for the greater part of nine

contemplated in the resolutions. of revenue, without being obliged to de established. What was the great argument pend on temporary and disreputable expedients, and thus preserve the public credit was this: that, if duties were laid directly for abuses. I hope, therefore, that we shall unsulfied-which I deem a great advantage for protection, then we must resort to diof the plan. Credit is of incalculable val- rect taxation to meet the wants of the Govue, whether to a nation or an individual - ernment-every body must make up their which we may one day again come in con- Look at the debate in the House of Repreflict-though it gives me pleasure to say sentatives of 1824, and you will find that that I cannot perceive at present the least that was the point on which the great stress servation of the National credit.

> and greater economy in the Administration right. of the Government. And do we not owe How has free trade operated on other to the unparalleled condition of the times, years ago, one of the most gifted of the

to exhibit to the world a fixed, resolute, and patriotic purpose to reduce the public expenditure to an economical standard?

3. But a much more important advantage than either of those I have yet adverted to is to be found in the check which the adoption of this plan will impose on the efflux of the precions metals from this country to foreign countries. I shall not now go into the causes by which the Country has been brought down from the elevated condition of prosperity it once enjoyed to its present state of general embarrassment and distress. I think that those causes are as distinctly in my understanding and memory as any subjects were ever impressed there; are proximate, indisputable and immediately before us. One great, if not sole, cause is to be found

in the withdrawal of coin from the Country to pay debts accrued or accruing abroad for foreign imports, or debts contracted during former periods of prosperity, and still hanging over the Country. How this withto be understood. The banks of the Councounts and accommodations, but to draw charged according to the miles travelled, I themselves, which are grthered up by bankhold it very wrong to subject a letter to ers and brokers and others, obtained from this more than double charge in conse- these depositories, and thence exported .quence of adopting a longer route in dis- Thus this foreign demand has a double optance, though a shorter in time. Such eration, one upon the banks, and through cases ought to be provided against by spe- them upon the community, and the other upon the coin of the Country. Gentlemen. in my humble opinion, utterly deceive themselves in attributing to the banking institutions all the distresses of the Country. Doubtless the erroneous and fraudulent administration of some of them has occasioned much local and individual distress. But would perpetuate the distress. Could you We all know that, if the heads of De- annihilate every bank in the Union, and

> nent; and there was a perpetual struggle between the Crown and Royal Governors on one hand, and the Colonial Legislatures on the other, on this very subject of paper money. No. if you had to-morrow a circulation consisting of nothing but the precious metals, they would leave you as the morning dew leaves the fields, and you would be left under the necessity of devising a mode to fill the chasm produced by their absence.

I am ready to make one concession to the gentlemen on the other side. I admit that, of the administration. Among other items, if the circulation were in coin alone, the there are several useless mints which only thermometer of our monetary fluctuations operate to waste the public money. A would not rise as high or fall as low as friend, occupied in investigating this subject, has told me that the mint in New Or- ter, consisting partly of coin and partly of million of dollars for getting ready to coin solves with then the fluctuations themwould be quite as numerous, and they will and must exisit so long as such a tariff remains as forces the precious metals abroad. to the mint at Dahlonega, which excited I again repeat the assertion that, could you annihilate to-morrow every bank in the country, the very same description of embarrassment, if not in the same degree. useless establishments could just as well be would still be found which now pervades our country.

What, then, is to be done to check this foreign drain! We have tried free trade .ance will be made for the same distance adopt the system of financial arrangement years past. That will not do it, we see .-Do let me recall to the recollection of the And first. The Government will, in this Senate the period when the protective sysway, secure to itself an adequate amount tem was thought about to be permanently then urged against its establishment? It England, proud England, a country with minds to a system of internal taxation.speck of war" in the political horizon was laid. Well, it turned out as the friends owes her greatness, her vastness of power, of protection told you it would. We said pervading the habitable globe, mainly to that such would not be the effect. True, her strict and uniform attention to the pre- it would diminish importation, as it did; but the augmented amount of taxes would more 2. The next thing recommended is retremely than compensate for the reduced amount of goods. This we told you, and we were

it to this bleeding country, to ourselves, and great interests? I well remember that, ten